

Message Text

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C O N F I D E N T I A L STATE 306769

FOR THE AMBASSADOR FROM GARRISON

E.O. 11652: GDS

TAGS:

SUBJECT: DRAFT ARRIVAL AND PRESENTATION OF CREDENTIALS
STATEMENT

1. FOLLOWING FOR YOUR CONSIDERATION IS OUR FIRST CUT AT
AN ARRIVAL STATEMENT, FORMAL REMARKS AT CREDENTIALS
CEREMONY, AND TALKING POINTS FOR INFORMAL DISCUSSION. LET
US KNOW WHAT CHANGES YOU WISH AND WE WILL THEN GET
NECESSARY CLEARANCES. SLUG REPLY NO DISTRIBUTION OUTSIDE
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A. ARRIVAL STATEMENT

- BEGIN TEXT.IT GIVES ME GREAT SATISFACTION, PERSONALLY AS
WELL AS PROFESSIONALLY, TO RETURN TO THE SOVIET UNION.

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- SINCE I LAST SERVED IN MOSCOW IN 1965 WE HAVE MADE REAL
PROGRESS IN BUILDING A MORE STABLE RELATIONSHIP WHICH
SE ES THE INTERESTS OF BOTH OUR NATIONS AND WORLD PEACE.
THIS PROGRESS BRINGS WITH IT SPECIAL RESPONSIBILITIES AS
WELL AS NEW OPPORTUNITIES. WE MUST STRIVE TO MAINTAIN A
STEADY AND BROADENING MOMENTUM, TO AVOID THE WIDE SWINGS

OF EUPHORIA AND CONFRONTATION WHICH HAVE MARKED OUR
RELATIONS IN EARLIER YEARS.

- I AM DEEPLY CONSCIOUS OF MY SHARE IN THIS RESPONSIBILITY AS I TAKE UP MY DUTIES HERE IN MOSCOW. THE TASK BEFORE US IS NOT AN EASY ONE. THE SUSPICIONS AND RIVALRIES THAT HAVE MARKED OUR ENCOUNTERS IN THE PAST REPRESENT FORMIDABLE OBSTACLES.

- WE WILL CONTINUE TO HAVE DIFFERENCES IN THE FUTURE, DIFFERENCES WHICH DERIVE NOT ONLY FROM CONFLICTING INTERESTS ON THE WORLD SCENE BUT ALSO FROM THE DIFFERENT HISTORICAL AND CULTURAL TRADITIONS OF OUR SOCIETIES. WHILE FRANKLY AIRING THESE DIFFERENCES WE MUST CONTINUE TO STRIVE FOR A RELATIONSHIP BASED ON STRATEGIC STABILITY, POLITICAL RESTRAINT, AND MUTUAL BENEFIT. AND IN DEALING WITH THE RESPONSIBILITIES WHICH OUR ECONOMIC AND MILITARY POWER IMPOSE ON US WE MUST NOT LOSE SIGHT OF THE HUMANITARIAN INTERESTS OF ALL OF THE WORLD COMMUNITY -- EAST AND WEST, NORTH AND SOUTH.

- THE PEOPLE OF MY COUNTRY HAVE A DEEP AND ABIDING DESIRE TO CONTINUE AND BROADEN THE PROCESS WE HAVE STARTED. I HOPE TO ADVANCE ALL MY COUNTRY'S INTEREST BY MY CONTRIBUTIONS TO THIS CAUSE.

B. PRESENTATION OF CREDENTIALS STATEMENT (UNDERSTAND THIS STATEMENT IS NORMALLY RELEASED TO PRESS IN MOSCOW AFTER PRESENTATION OF CREDENTIALS AND THUS WOULD APPRECIATE CONFIDENTIAL

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CONFIRMATION OF TEXT ACTUALLY USED).

BEGIN TEXT: MR. CHAIRMAN; I HAVE THE HONOR TO PRESENT YOUR EXCELLENCY THE LETTER OF CREDENCE BY WHICH THE PRESIDENT OF THE UNITED STATES ACCREDITS ME AS AMBASSADOR OF THE UNITED STATES OF AMERICA TO THE GOVERNMENT OF THE UNION OF SOVIET SOCIALIST REPUBLICS. TOGETHER WITH THIS I PRESENT THE LETTER OF RECALL OF MY PREDECESSOR AMBASSADOR WALTER J. STOESSEL.

- DURING THE LAST SEVERAL YEARS, MR. CHAIRMAN, OUR TWO GOVERNMENTS HAVE TAKEN IMPORTANT STEPS TO BUILD A MORE STABLE RELATIONSHIP. WE AMERICANS CONTINUE TO ATTACH PROFOUND IMPORTANCE TO THE TASK, AN IMPORTANCE WHICH TRANSCENDS PARTY AFFILIATION.

- JOINT SOVIET-AMERICAN EFFORTS HAVE BEEN EXPRESSED IN THE AGREEMENTS WE HAVE CONCLUDED IN THE PAST FOUR YEARS, PARTICULARLY THOSE AIMED AT PREVENTING NUCLEAR WAR AND LIMITING ARMAMENTS. BOTH COUNTRIES HAVE SHOWN THAT THEY ARE FULLY CONSCIOUS OF THE NEED FOR OUR TWO PEOPLES TO COOPERATE IN A WIDE RANGE OF ACTIVITIES.

- BUT THE PAST CAN ONLY BE PROLOGUE. THIS PROCESS OF IMPROVING RELATIONS IS BY NO MEANS AUTOMATIC OR SELF-PERPETUATING. IT REQUIRED THE EARNEST, SOBER AND REFLECTIVE LABORS OF SOVIET AND AMERICAN LEADERS TO BEGIN IT. TO CARRY IT FORWARD WILL BE JUST AS DEMANDING OF OUR ENERGIES, OUR CREATIVITY AND OUR DETERMINATION.

- OUR TWO COUNTRIES ARE BROADLY ENGAGED IN PROBLEMS AND UNDERTAKINGS WORLDWIDE AS WELL AS BETWEEN OUR TWO STATES AND PEOPLES. THE SIGNING A YEAR AND A HALF AGO OF THE FINAL ACT OF THE HELSINKI CONFERENCE PLEDGED BOTH OF US, IN COMMON WITH THIRTY-THREE OTHER NATIONS OF EUROPE AND NORTH AMERICA, TO THE PROMOTION OF PEACE AND SECURITY
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IN EUROPE, TO COOPERATION IN THE FIELDS OF TRADE, INDUSTRY, SCIENCE AND TECHNOLOGY AND COOPERATION IN HUMANITARIAN CONCERNS. THIS PLEDGE NEEDS TO BE FULLY AND CONCRETELY IMPLEMENTED.

- IN THE MIDDLE EAST AND AFICA,MY COUNTRY HAS UNDERTAKEN SERIOUS EFFORTS BASED UPON THE STRONG DESIRES OF THE PEOPLE THERE FOR LASTING PEACE AND EQUITABLE SETTLEMENT. I WOULD HOPE, MR. CHAIRMAN, THAT THESE EFFORTS WILL HAVE THE VALUABLE SUPPORT OF THE SOVIET UNION IN REACHING FRUITION.

- AT VIENNA WE ARE NEGOTIATING, IN COMPANY WITH OUR ALLIES, A MUTUAL REDUCTION IN THE FORCES WE HAVE IN EUROPE. WE ARE ALSO NEGOTIATING FURTHER LIMITS ON STRATEGIC WEAPONS, AN AREA OF PARAMOUNT CONCERN TO THE FATE OF THE WORLD, AND ONE IN WHICH YOU AND WE SHARE UNIQUE RESPONSIBILITY.

- OUR POSITION AS THE TWO STRONGEST INDUSTRIAL POWERS OF THE WORLD ALSO GIVES US A UNIQUE RESPONSIBILITY TOWARDS THE DEVELOPING WORLD,NOT ONLY TO PROMOTE A PEACEFUL WORLD IN WHICH ALL CAN PROSPER BUT ALSO TO CONTRIBUTE TO A CONSTRUCTIVE DIALOGUE ON THE URGENT PROBLEMS OF ECONOMIC DEVELOPMENT.

- IN OUR BILATERAL RELATIONS, THE FOUNDATIONS ARE ALREADY

IN PLACE FOR EXPANDED ECONOMIC AND CULTURAL LINKS BETWEEN OUR TWO PEOPLES AND I WOULD HOPE, MR. CHAIRMAN, THAT WE CAN PROMPTLY BUILD UPON THIS BASIS WITH NEW VIGOR AND IMAGINATION. THE MUTUAL BENEFITS ARE SELF-EVIDENT.

- BOTH OUR GOVERNMENTS HAVE PROFITED FROM THE ESTABLISHMENT OF REGULAR AND EXPANDING CONTACTS AND CONSULTATIONS.
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WE NEED TO PROMOTE OUR OPPORTUNITIES TO EXCHANGE VIEWS AND TO SEEK TO RESOLVE OUR DIFFERENCES. THOSE DIFFERENCES WHICH WE CANNOT RESOLVE NEED TO BE CLARIFIED SO THAT THEY CAN BE HANDLED WITH ALL POSSIBLE RESTRAINT.

- THE LABORS BEFORE US, WHETHER THEY INVOLVE THE HIGH RESOLVE OF INTERNATIONAL COMMITMENTS, THE VITAL CONCERN OF ASSURING PEACE AND THE MOST CONSTRUCTIVE USE OF OUR RESOURCES, THE MUTUAL BENEFITS OF TRADE AND OTHER EXCHANGES, OR THE DAY-TO-DAY AFFAIRS OF MEETING THE NEEDS OF OUR RESPECTIVE DIPLOMATIC ESTABLISHMENTS, ALL REQUIRE OUR BEST EFFORTS. NOTHING IS UNIMPORTANT. HOW WELL WE DO OUR WORK, AS WELL AS THE SPIRIT IN WHICH WE WORK, WILL DETERMINE THE SUCCESS OF OUR EFFORTS TO FURTHER IMPROVE RELATIONS BETWEEN US.

- AS I TAKE UP MY SERVICE HERE, I AM KEENLY AWARE OF THE GOOD WORK MY PREDECESSOR, AMBASSADOR STOESSEL, HAS DONE TO ADVANCE AMERICAN-SOVIET RELATIONS. I ASSURE YOU, MR. CHAIRMAN, OF MY BEST EFFORTS AND THOSE OF ALL IN MY MISSION TO THE SAME HIGH PURPOSE.

- IN RETURNING TO THE SOVIET UNION, MR. CHAIRMAN, I FOLLOW A LONG STANDING INTEREST I HAVE HAD IN YOUR COUNTRY, AND A PERSONAL COMMITMENT TO BETTER MUTUAL UNDERSTANDING. I LOOK FORWARD TO RENEWING MY ACQUAINTANCE WITH YOUR GREAT LAND AND ITS TALENTED PEOPLE.

2. FOLLOWING ARE DRAFT TALKING POINTS FOR USE DURING INFORMAL DISCUSSION FOLLOWING PRESENTATION OF CREDENTIALS:

-- WE ARE NOW IN A POSITION OF TRANSITION IN OUR GOVERNMENT AS POWER IS TRANSFERRED FROM ONE ADMINISTRATION TO ANOTHER. THIS IS ALWAYS AN IMPORTANT TIME-FOR RELATIONS BETWEEN OUR TWO COUNTRIES AS THE TONE WE SET AT THE OUTSET CAN HAVE AN IMPORTANT PSYCHOLOGICAL AND CONFIDENTIAL

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PRACTICAL EFFECT.

-- YOUR GOVERNMENT WILL HAVE ALREADY NOTED THE STRONG ELEMENT OF CONTINUITY IN THE FOREIGN POLICY AIMS OF THE NEW ADMINISTRATION. THIS IS TRADITIONAL BECAUSE OF OUR STRONG TRADITION OF BIPARTISANSHIP IN FOREIGN POLICY.

-- BECAUSE FOREIGN POLICY MUST BE SUPPORTED BY A BROAD BIPARTISAN CONSENSUS, THE NEED TO COMMAND PUBLIC AND CONGRESSIONAL SUPPORT IS AN IMPORTANT DETERMINANT OF OUR POLICIES AFTER ELECTIONS AS WELL AS BEFORE THEM.

-- I KNOW THE SOVIET GOVERNMENT WAS DISTURBED BY THE DEBATE ON FOREIGN POLICY WHICH HAS BEEN GOING ON IN THE US IN RECENT MONTHS. BUT I WOULD URGE YOU NOT TO DISMISS CRITICISMS OF DETENTE AS SIMPLE ELECTION RHETORIC.

-- THE STEPS WE TOOK IN 1972, 1973 AND 1974 WERE HIGHLY VISIBLE AND SUCCESSFUL. BUT THE PROCESS WE WERE EMBARKING ON WAS BOUND TO BECOME PROGRESSIVELY MORE CHALLENGING.

-- INITIAL ARMS CONTROL AGREEMENTS WERE MORE SYMBOLIC IN NATURE, BUT AS THE PROCESS ADVANCED WE BEGAN TO DEAL WITH CONCRETE RESTRAINTS AND REDUCTIONS.

-- THE 1972 DECLARATION OF PRINCIPLES OF US-USSR RELATIONS WAS AN IMPORTANT STEP IN SETTING GUIDELINES FOR A MORE STABLE RELATIONSHIP, BUT NOW SPECIFIC EVIDENCE OF INCREASED MUTUAL RESTRAINT AND CONSULTATION IS EXPECTED.

-- INITIAL STEPS UNDER THE BILATERAL COOPERATIVE AGREEMENTS WERE LARGELY CEREMONIAL BUT NOW OUR SCIENTISTS AND RESEARCHERS ARE BEGINNING TO PRODUCE AND EXPECT RESULTS FROM PROJECTS WE HAVE INITIATED.

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-- AND THE SIGNING OF THE FINAL ACT OF THE CSCE CREATED EXPECTATIONS THAT PROGRESS IN HUMANITARIAN AFFAIRS WOULD ACCOMPANY PROGRESS IN THE AREAS OF COMMERCE AND SECURITY, A GOAL WHICH IS WIDELY SUPPORTED IN THE US.

-- THUS AN IMPORTANT JUNCTURE IN THE PROCESS OF IMPROVING OUR RELATIONS COINCIDES WITH THE TRANSITION IN POWER IN MY COUNTRY. WHAT IS REQUIRED FROM BOTH SIDES IS THAT WE UNDERSTAND THE REASONS FOR THE DIFFICULTIES THAT CONFRONT US AND WORK WITH ENERGY AND IMAGINATION TO OVERCOME THEM. CONSOLIDATION OF WHAT WE HAVE ACCOMPLISHED IS NOT ENOUGH; WE MUST BOTH DEAL WITH THE PROBLEMS WHICH THE PROCESS ITSELF HAS BROUGHT TO THE SURFACE AND EXTEND OUR EFFORTS TO NEW FIELDS. I PLEDGE MY BEST EFFORTS - AND THOSE OF MY MISSION - TO THIS PROCESS.
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